

## Message Text

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ACTION EA-13

INFO OCT-01 SS-14 ADP-00 CIAE-00 INR-10 NSAE-00 RSC-01 L-02

NSC-10 NSCE-00 PM-03 DODE-00 PRS-01 SCA-01 RSR-01 H-02

EB-03 COME-00 TRSE-00 AGR-03 AID-10 /075 W

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P 270332Z AUG 73

FM AMEMBASSY MANILA

TO SECSTATE WASHDC PRIORITY 7582

INFO CINCPAC PRIORITY

C O N F I D E N T I A L MANILA 9787

LIMDIS

CINCPAC FOR POLAD

E.O. 11652: GDS

TAGS: EIND, MARR, PFOR, RP

SUBJECT: "PACKAGE" NEGOTIATIONS

1. DURING MY MEETING WITH PRESIDENT MARCOS ON AUGUST 26, I ASKED HIM TO DESCRIBE WHAT HE HAD IN MIND IN THE "PACKAGE" NEGOTIATIONS TO WHICH HE OFTEN PUBLICLY REFERRED. HE IMMEDIATELY DISCLAIMED ANY INTENTION TO NEGOTIATE A "PACKAGE", BUT SAID HE NEEDED TO HAVE A SERIES OF PARALLEL NEGOTIATIONS WHICH, IN THEIR TOTALITY, WOULD REGISTER THE CHANGED STATE OF U.S.-PHILIPPINE RELATIONS IN THE POST-COLONIAL, NIXON DOCTRINE PERIOD.

2. WE THEN DISCUSSED (A) THE PROPOSED EXTRADITION TREATY, (B) MUTUAL DEFENSE, (C) LAUREL-LANGELY, (D) MILITARY BASE RIGHTS, AND (E) MILITARY ASSISTANCE AGREEMENTS.

3. ON EXTRADITION, MARCOS SAID HE HAD NOW DECIDED TO DROP THIS PROJECT. HE SAID IT HAD BEEN PRESSED "IN THE HEAT OF THE MOMENT" FOLLOWING THE DECLARATION OF MARTIAL LAW, WHEN A "SPIRIT OF VENGEANCE" WAS STRONG. HOWEVER, HE FELT  
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IT WOULD LEAD TO TOO MUCH CONTROVERSY IN THE U.S. SENATE,

WOULD BE MISUNDERSTOOD INTERNATIONALLY, AND WAS UNNECESSARY. HE CONSIDERS THE "EXILES" IN THE U.S. "IMPOTENT" AND SAID THAT OSMENA WANTS TO COME HOME TO THE PHILIPPINES. MARCOS SAID HE HAS ASSURED OSMENA THIS CAN BE ARRANGED AFTER THE TRIALS ARE OVER.

4. ON MUTUAL DEFENSE, HE SAID THERE HAD EARLIER BEEN SOME HOPE TO GET A "NATO-TYPE" COMMITMENT, BUT HE REALIZED IT WOULD BE MOST INOPPORTUNE TO RAISE THIS IN THE U.S. SENATE IN THE MIDDLE OF THE WAR POWERS DEBATE. THEREFORE, THE PHILIPPINES WOULD DROP THIS ISSUE AND REMAIN CONTENT WITH THE CURRENT AGREEMENT.

5. ON LAUREL-LANGELY, HE INDICATED SOME GENUINE IMPATIENCE TO GET NEGOTIATIONS STARTED. HE DISCUSSED IN SOME DETAIL THE QUESTIONS OF U.S. VESTED INTERESTS, PARITY, THE SUGAR QUOTA, AND TRADE PREFERENCES. I WILL EXPAND ON THIS IN A SEPARATE CABLE.

6. ON MILITARY BASE RIGHTS, HE SAID ALL THE OUTSTANDING TECHNICAL ISSUES COULD BE EASILY SOLVED, INCLUDING THE "DUTY-STATUS CERTIFICATE" ISSUE. THE MAIN PROBLEM WAS "TENURE AND MUTUALITY", WHICH I PRESUME TO MEAN THAT HE WANTS TO HAVE SOME SORT OF RENUNCIATION ARRANGEMENT BUILT INTO THE AGREEMENT.

7. ON MILITARY ASSISTANCE, WHICH HE LINKED CLOSELY WITH MILITARY BASES, HE SAID THE MAIN ISSUE WAS BUILDING TOWARDS "SELF-RELIANCE." HE REFERRED TO THE KOREAN FIVE YEAR PLAN BUT REFRAINED FROM MAKING ANY ALLUSIONS TO THE LINKAGE BETWEEN MAP AND BASE RIGHTS WHICH EXISTS IN THE SPANISH AGREEMENTS, AND WHICH IS OFTEN CITED BY HIS SUBORDINATES.

8. IN HIS GENERAL EVALUATION OF THE SITUATION IN SOUTHEAST ASIA, MARCOS SAID THAT THE MALAYSIA CONCEPT OF NEUTRALIZATION WAS A "NICE IDEAL", BUT THAT HE FELT THERE WOULD BE A NEED FOR A U.S. MILITARY PRESENCE IN THE AREA "FOR AT LEAST TEN YEARS." WHILE HE DID NOT SPECIFICALLY TIE THIS INTO HIS DISCUSSION ON THE BASES, I ASSUME THERE IS AN ASSOCIATION IN HIS MIND.

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SULLIVAN

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## Message Attributes

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**TAGS:** EIND, MARR, PFOR, RP  
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